

Senate

WEDNESDAY, SEPTEMBER 5, 1973

The Senate met at 12 o'clock noon and was called to order by Hon. FLOYD K. HASKELL, a Senator from the State of Colorado.

PRAYER

The Chaplain, the Reverend Edward L. R. Elson, D.D., offered the following prayer:

Almighty God, above all yet near to each of us, we thank Thee for Thy providence which has brought us to this hour. For rested bodies, renewed minds, and rekindled spirits we give Thee thanks. As we undertake the tasks before us, we beseech Thee to keep our hearts pure, our minds clear, our service sacred. Grant us grace to hold high the cross of official service and to carry the banner of freedom and justice for all men. Through our service here may the Nation be blessed and Thy kingdom advanced.

In the name of the Master Workman who went about doing good. Amen.

APPOINTMENT OF ACTING PRESIDENT PRO TEMPORE

The PRESIDING OFFICER. The clerk will please read a communication to the Senate from the President pro tempore (Mr. EASTLAND).

The assistant legislative clerk read the following letter:

U.S. SENATE,
PRESIDENT PRO TEMPORE,
Washington, D.C., September 5, 1973.

To the Senate:

Being temporarily absent from the Senate on official duties, I appoint Hon. FLOYD K. HASKELL, a Senator from the State of Colorado, to perform the duties of the Chair during my absence.

JAMES O. EASTLAND,
President pro tempore.

Mr. HASKELL thereupon took the chair as Acting President pro tempore.

MESSAGES FROM THE PRESIDENT RECEIVED DURING ADJOURNMENT

Under authority of the order of the Senate of August 3, 1973, the Secretary of the Senate, on August 6, 7, 9, 14, 15, and 31, 1973, received messages from the President of the United States.

(The messages, together with their appropriate referral, appear in the Record of today.)

MESSAGE FROM THE HOUSE RECEIVED DURING ADJOURNMENT—ENROLLED BILLS AND JOINT RESOLUTION SIGNED

Under authority of the order of the Senate of August 3, 1973, the Secretary of the Senate, on August 4, 1973, received the following message from the House of Representatives:

That the Speaker of the House had affixed his signature to the following enrolled bills and joint resolution:

S. 1888. An act to extend and amend the Agricultural Act of 1970 for the purpose of assuring consumers of plentiful supplies of food and fiber at reasonable prices;

H.R. 8658. An act making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against the revenues of said District for the fiscal year ending June 30, 1974, and for other purposes;

H.R. 8780. An act making appropriations for the Department of Transportation and related agencies for the fiscal year ending June 30, 1974, and for other purposes; and

S.J. Res. 25. Joint resolution to authorize and request the President to issue a proclamation designating the fourth Sunday in September 1973, as "National Next Door Neighbor Day."

Under authority of the order of the Senate of August 3, 1973, the Acting President pro tempore, on August 4, 1973, signed the above enrolled bills and joint resolution.

ENROLLED BILL SIGNED DURING ADJOURNMENT

Under authority of the order of the Senate of August 3, 1973, the Vice President, on August 27, 1973, signed the enrolled bill (H.R. 7935) to amend the Fair Labor Standards Act of 1938 to increase the minimum wage rates under that act, to expand the coverage of that act, and for other purposes, which had previously been signed by the Speaker of the House of Representatives.

ENROLLED BILLS AND JOINT RESOLUTION PRESENTED

The Secretary of the Senate reported that on August 4, 1973, he presented to the President of the United States the following enrolled bills and joint resolution:

S. 502. An act to authorize appropriations for the construction of certain highways in accordance with title 23 of the United States Code, and for other purposes;

S. 1410. To amend section 14(b) of the Federal Reserve Act, as amended, to extend for 3 months the authority of Federal Reserve banks to purchase U.S. obligations directly from the Treasury;

S. 1888. An act to extend and amend the Agricultural Act of 1970 for the purpose of assuring consumers of plentiful supplies of food and fiber at reasonable prices; and

S.J. Res. 25. Joint resolution to authorize and request the President to issue a proclamation designating the fourth Sunday in September 1973, as "National Next Door Neighbor Day."

ADDITIONAL COSPONSORS OF BILL

Under authority of the order of the Senate of August 2, 1973, on August 21, 1973, the following Senators were added as additional cosponsors of the bill (S.

1179) to strengthen and improve the private retirement system by establishing minimum standards for participation in and vesting of benefits under pension and profit-sharing-retirement plans; by establishing minimum funding standards; by requiring termination insurance; and by allowing Federal income tax credits to individuals for personal retirement savings:

Mr. LONG of Louisiana, Mr. NELSON of Wisconsin, Mr. CURTIS of Nebraska, Mr. DOLE of Kansas, Mr. GRAVEL of Alaska, Mr. MONDALE of Minnesota, Mr. PACKWOOD of Oregon, Mr. RIBICOFF of Connecticut, and Mr. ROTH of Delaware.

REPORT OF A COMMITTEE SUBMITTED DURING ADJOURNMENT

Under authority of the order of the Senate of August 1, 1973, Mr. LONG, from the Committee on Finance, reported favorably, with amendments, on August 21, 1973, the bill (S. 1179) to strengthen and improve the private retirement system by establishing minimum standards for participation in and vesting of benefits under pension and profit-sharing-retirement plans; by establishing minimum funding standards; by requiring termination insurance; and by allowing Federal income tax credits to individuals for personal retirement savings, and submitted a report (No. 93-383) thereon, which was printed.

THE JOURNAL

Mr. MANSFIELD. Mr. President, I ask unanimous consent that the reading of the Journal of the proceedings of Friday, August 3, 1973, be dispensed with.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

MESSAGES FROM THE PRESIDENT—APPROVAL OF BILLS AND JOINT RESOLUTIONS

Messages in writing from the President of the United States were communicated to the Senate by Mr. Marks, one of his secretaries, and he announced that the President had approved and signed the following acts and joint resolutions:

On August 6, 1973:

S. 1090. An act to amend the Communications Act of 1934, to extend certain authorizations for the Corporation for Public Broadcasting and for certain construction grants for noncommercial educational television and radio broadcasting facilities, and for other purposes.

On August 10, 1973:

S. 1888. An act to extend and amend the Agricultural Act of 1970 for the purpose of assuring consumers of plentiful supplies of food and fiber at reasonable prices; and

S.J. Res. 144. Joint resolution to provide for a temporary extension of the authority of the Secretary of Housing and Urban De-

velopment with respect to the insurance of loans and mortgages, and for other purposes.

On August 13, 1973:

S. 502. An act to authorize appropriations for the construction of certain highways in accordance with title 23 of the United States Code, and for other purposes.

On August 14, 1973:

S. 1410. An act to amend section 14(b) of the Federal Reserve Act, as amended, to extend for 3 months the authority of Federal Reserve banks to purchase U.S. obligations directly from the Treasury;

S. 1993. An act to amend the EURATOM Cooperation Act of 1958, as amended; and

S. 2120. An act to amend the Federal Railroad Safety Act of 1970 and other related acts to authorize additional appropriations, and for other purposes.

On August 15, 1973:

S. 1423. An act to amend the Labor Management Relations Act, 1947, to permit employer contributions to jointly administered trust funds established by labor organizations to defray costs of legal services; and

S. 1887. An act to provide for the appointment of alternates for the governors of the International Monetary Fund and of the International Bank for Reconstruction and Development.

On August 16, 1973:

S.J. Res. 25. Joint resolution to authorize and request the President to issue a proclamation designating the fourth Sunday in September 1973, as "National Next Door Neighbor Day."

REPORT ON NATIONAL HOUSING GOALS—MESSAGE FROM THE PRESIDENT

The ACTING PRESIDENT pro tempore (Mr. HASKELL) laid before the Senate a message from the President of the United States, received by the Secretary of the Senate on August 14, 1973, under authority of the order of the Senate of August 3, 1973, which with the accompanying report, was referred to the Committee on Banking, Housing and Urban Affairs. The message is as follows:

To the Congress of the United States:
I am pleased to transmit herewith the fifth annual report on national housing goals, as required by section 1603 of the Housing and Urban Development Act of 1968.

RICHARD NIXON.

THE WHITE HOUSE, August 14, 1973.

FEDERAL PAY COMPARABILITY ALTERNATIVE PLAN—MESSAGE FROM THE PRESIDENT

The ACTING PRESIDENT pro tempore (Mr. HASKELL) laid before the Senate a message from the President of the United States, received by the Secretary of the Senate on August 31, 1973, under authority of the order of the Senate of August 3, 1973, which, with the accompanying document, was referred to the Committee on Post Office and Civil Service. The message is as follows:

To the Congress of the United States:

At a time when the rising cost of living is a major concern to us all, the Federal Government and its employees have a special obligation to avoid any action that would needlessly fan the flames of inflation. This obligation must not be taken lightly, even in cases when meeting it involves a reasonable element of self-denial.

It is in this spirit, and with the knowledge that the action I am taking will help to hold down the cost of living for all Americans, that I now recommend a sixty day deferral in the pending pay adjustment for Federal employees.

As required by law, I am also transmitting to the Congress an alternative plan designed to meet both the rightful needs of those who serve the Government and the common interest of the general public who must bear the burden of increased inflation.

Under this plan, a pay increase for all Federal employees based upon an appropriate comparability adjustment would become effective on the first pay period beginning on or after December 1, 1973. The level of the comparability adjustment will be determined during the next few weeks. My "agent" on Federal pay, the Director of the Office of Management and Budget and the Chairman of the Civil Service Commission, has recommended an average pay increase of 4.77 percent. This recommendation is now being reviewed by my advisory committee on pay, and this committee will make its own recommendations to me in late September. At that time, I will make my decision on the appropriate comparability adjustment.

I regret asking for this postponement of a Federal pay increase but there can be no doubt of its necessity. At a critical time in the economic health of our Nation, when many are being called on to make sacrifices in order to hold down inflation, no one should enjoy special immunity. Thus far labor and management in the private sector have done their share by acting with commendable restraint in agreeing upon new wage increases. As one of the largest groups of workers in the country, Federal employees can do no less. In fact, Federal employees have a unique role to play in the fight against inflation because every dollar of their pay comes out of the Federal budget. It is especially important this year, as we seek a balanced, noninflationary budget, that Federal spending be held to a minimum.

I urge the Congress to support this action, not because it is politically expedient or the easy thing to do, but because it is in the best interest of all Americans.

The alternative plan is attached.

RICHARD NIXON.

THE WHITE HOUSE, August 31, 1973.

ANNUAL REPORT ON HAZARDOUS MATERIALS CONTROL—MESSAGE FROM THE PRESIDENT

The ACTING PRESIDENT pro tempore (Mr. HASKELL) laid before the Senate a message from the President of the United States, which, with the accompanying report, was referred to the Committee on Commerce. The message is as follows:

To the Congress of the United States:

I transmit herewith the Third Annual Report on Hazardous Materials Control as required by the Hazardous Materials Transportation Control Act of 1970, Public Law 91-458. This report has been prepared in accordance with Sec-

tion 302 of the Act, and covers calendar year 1972.

RICHARD NIXON.

The WHITE HOUSE, September 5, 1973.

ANNUAL REPORT ON SPECIAL INTERNATIONAL EXHIBITIONS—MESSAGE FROM THE PRESIDENT

The ACTING PRESIDENT pro tempore (Mr. HASKELL) laid before the Senate a message from the President of the United States, which, with the accompanying report, was referred to the Committee on Foreign Relations. The message is as follows:

To the Congress of the United States:

As required by law, I herewith transmit to the Congress the Tenth Annual Report on Special International Exhibitions conducted during fiscal year 1972 under the authority of the Mutual Educational and Cultural Exchange Act of 1961 (Public Law 87-256).

This report covers exhibitions produced by the U.S. Information Agency and presented abroad at international fairs, expositions, and festivals, primarily in Eastern Europe and the Soviet Union. It also covers labor missions abroad, which are operated by the Department of Labor.

RICHARD NIXON.

The WHITE HOUSE, September 5, 1973.

ANNUAL REPORT OF FEDERAL ACTIVITIES IN JUVENILE DELINQUENCY, YOUTH DEVELOPMENT, AND RELATED FIELDS—MESSAGE FROM THE PRESIDENT

The ACTING PRESIDENT pro tempore (Mr. HASKELL) laid before the Senate a message from the President of the United States, which with the accompanying report, was referred to the Committee on the Judiciary. The message is as follows:

To the Congress of the United States:

As required by section 408 of the Juvenile Delinquency Prevention and Control Act of 1968, I am submitting a report of Federal activities in juvenile delinquency, youth development, and related fields.

This report covers the period from July 1, 1971 to June 30, 1972 and evaluates the efforts and activities of the Youth Development and Delinquency Prevention Administration which is responsible for the program. This agency is under the jurisdiction of the Social and Rehabilitation Service of the Department of Health, Education, and Welfare. The report also describes the activities of other Federal agencies and departments in the field of juvenile delinquency.

I commend it to your careful attention.

RICHARD NIXON.

THE WHITE HOUSE, September 5, 1973.

REPORT ON THE NATIONAL CANCER PROGRAM—MESSAGE FROM THE PRESIDENT

The ACTING PRESIDENT pro tempore (Mr. HASKELL) laid before the Senate a message from the President of the United States, which, with the accom-